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National Intelligence Daily Cable for Saturday, 22 April 1978.

The NID Cable is for the purpose of informing senior US officials.

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	ETHIOPIA: Mengistu Visits Cuba
25X1	//Ethiopian Chairman Mengistu arrived in Cuba yesterday on a highly publicized official visit. The Eritrean problem will probably be the main topic of discussion; the Cubans are unlikely to agree to assume a major role in the fighting for the time being.//
25X1	//Despite his failure during his recent visit to Moscow to win Soviet and Cuban support for an all-out military push against the Eritreans, Mengistu may make a direct appeal to President Castro for Cuban combat assistance against the separatists. Cuba, however, is unlikely to accede to such an appeal, recognizing that any major Cuban involvement would be impossible without Soviet support.//
25X1	//Castro will probably say that Cuba has not abandoned Ethiopia and promise full Cuban support if the insurgents do not agree to a negotiated settlement or if the Ethiopians are incapable of imposing a military solution on their own. He will probably point out that international criticism will be at least partially deflated if the Cubans can assert that their involvement came only after all other alternatives were exhausted.//
25X1	//The Cubans seem intent on giving Mengistu an effusive welcome during his visit. Cuban media have been giving massive publicity to the trip, and large crowds will probably turn out at all of Mengistu's public appearances.//
25X1	//Castro may try to mediate the Eritrean prob- lem during Mengistu's visit. Delegations from the Eritrean Liberation Front and the Marxist Eritrean People's Liberation Frontthe two largest of the three guerrilla factionsmay be in Havana at the same time as Mengistu.//
25X1	The delegations may be visiting Cuba in connection with preparations for the World Youth Festival to be held in Havana in July. Mengistu and the guerrillas would probably prefer to avoid talking to each other directly but might let the Cubans act as a go-between.
25X1	//Any significant progress toward a negotiated settlement in Eritrea is unlikely. Mengistu and the Eritreans

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	will probably continue to press their maximum demandsthe Ethiopians want full sovereignty over the province; the guer-rillas demand independence.//	
25X1	//Cuban and Soviet mediation efforts, however, are likely to continue. While contacts have been established with all three guerrilla factions, Moscow and Havana are likely to focus on a separate peace agreement with the EPLF by stressing its ideological affinity with the Mengistu regime.//	
25X1	A Soviet Foreign Ministry official told US diplomats this week that Moscow pressed Mengistu during his trip to Moscow to agree to a negotiated settlement that would provide some form of autonomy for Eritrea. Mengistu reportedly rejected this approach.	25X1
	CHINA - NORTH KOREA: Relations	
25X1	A recent exchange in the Chinese and the North Korean press suggests that Peking is having some difficulty balancing its support for Kim Il-song with its desire to preserve the status quo on the Korean peninsula. Pursuit of this balancing	-
	act may have caused some strain in Chinese - North Korean rela- tions.	
25X1	On 28 March, the Pyongyang Nodong Sinmun published a scathing attack on US policy toward Korea, denouncing plans for the gradual withdrawal of US ground forces and the simultaneous strengthening of the South Korean armed forces. The article, which broadened into an attack on "US imperialism," culminated in a series of foreign policy maxims that present a striking contrast to the current basis of China's foreign policy.	
25X1	The view expounded in the article is that the "world people" should unite in an anti-US struggle, that "US imperialists" are the primary target of the struggle; and that countries and peoples should be judged by their attitude toward US imperialism. This is an issue, the article contends, that "no one can ignore or escape."	
25X1	Peking's view, on the other hand, is that the USSR is the "main enemy" of the nations and peoples of the world and that all nations, including the US, should unite in the struggle to oppose Soviet expansionism.	
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25X1	Peking initially chose to handle these contradictions by publicly ignoring them. In summarizing the North Korean article, Chinese media repeated many of the harsh criticisms aimed at Washington but omitted the maxims that contradicted Peking's own foreign policy.
25X1	Three days after publication of the North Korean article, however, the Chinese again set forth their view of the USSR as the major threat in an article that castigated Moscow as the latest "international gendarme," a role taken over from the US. That the Chinese article probably was intended as a reply to the North Koreans is suggested by its focus on the term "international gendarme," one of the appellations given the US in the North Korean article.
25X1	Signs such as the Pyongyang article of Kim Il-song's frustration over the unwillingness of either China or the USSR to change the situation on the Korean peninsula are hardly new. China has typically chosen to deal with this kind of public sulking by ignoring it, but in this case the implied criticism of Peking's policy apparently induced the Chinese to reply in kind.
25X1	China has little interest, however, in allowing this kind of public exchange to continue. The Chinese remain alert to the possibility that Kim might choose to redress his present "tilt" toward China by improving relations with Moscow. In recent months there have indeed been more frequent and higher level contacts between Moscow and Pyongyang. Last January, Politburo member Kunayev visited North Korea in the first such trip by a Soviet leader of that party rank in over six years.
25X1	In this regard, we have received reports suggesting that Chinese Premier Hua Kuo-feng is planning a visit to North Korea that would give Peking an opportunity to try to calm the troubled waters in Pyongyang. Hua, however, will almost certainly encounter probing requests for higher levels of political support for North Korean reunification objectives and for greater economic aid that China will be reluctant to meet. Pyongyang's decision to air its criticism of Chinese policy publicly may in fact have been designed to set this kind of agenda for a Hua
25X1	visit.

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PORTUGAL-AZORES: S	Geparatists
lence in the Azore Azorean Liberation now, and independe Azorean support fo	recent episodes of separatist-inspired vio- es may presage a stepped-up campaign by the n Front. Few Azoreans openly support the Front ence is not a popular theme in the islands. or the separatists could grow rapidly, how- eacts too harshly to separatist challenges or in the intermittent negotiations on Azorean
Portugal slightly injured ently lost controgathered to prote autonomy. Although Front as a symbol and of the streng	l's Deputy Prime Minister Almeida Santos was last week when separatist organizers appar- l of a group of about 200 demonstrators st the Minister's attitudes on regional h unplanned, the assault was touted by the of Azorean contempt for Lisbon's authority th of pressures for independence. A clash five days later played upon widespread Azorean
resentment of Por	tugal's use of mainland police without con- authorities.
resentment of Por sulting regional  //Th antigovernment ca Jose de Almeida.  Almeida and his a	authorities.  e violence could mark the early stages of an mpaign announced in mid-March by Front leader associates have traveled extensively to drum up itical and economic support. Almeida is making a that the Liberation Front is well armed.//

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25X1	most progressive meida Santos in moreover, indica mainland. Office	da faces an uphill battle. ed to the island of Sao Mice e in the archipelago. The restriction other islands following the states that most Azoreans remials of the regional govern the islands, he can incidents.	guel, the richest and reception given Al- ne demonstration, main loyal to the
25X1	of political and tends to stymie Almeida's strate Lisbon to take he support behind he taken recently.	n's ability to hold on to to willingness to offer the deconomic autonomy, but see progress in the autonomy negy of constant provocation highhanded measures that wints movement. Much stronger however, would probably be on in general rebelled aga	Azoreans a fair degree paratist violence egotiations. Indeed, is aimed at inducing ll galvanize popular measures than those
	ISRAEL: Gush Emu	nim Rallies	
25X1	Prime Minister B leaders have qui proposal for the	ous Gush Emunim extremists t rallies on the West Bank egin will attend, indicatin etly healed the rift create West Bank, which the Gush tion of an independent Pale	on Monday. Israeling that he and Gushed by his self-rule
25X1	celebration of Pa a mixture of relating large holiday ple, from the set archs in nearby P	ss meetings are timed to coassover in Israel, and Gushigious and political appealy crowds. They are planning tilement Kiryat Arba to the Hebron on the West Bank, fowestern Wall in Jerusalem.	pincide with the leaders have used s in hopes of draw- a walk, for exam-
25X1	The ost tablishment of a will stress oppose at home. One Gush	censible object will be to Jewish quarter in Hebron, sition to US pressure and to handout singles out the "E helping Israel's enemies	but the Gush Emunim o faintheartedness
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25X1 25X1	The Gush's change of attitude toward Begin has also been reflected in its apparent willingness to go along with the government's de facto freeze on the creation of new settlements. According to one Israeli press report, the government and Gush Emunim have decided to work on increasing the number of settlers in existing sites on the West Bank, at least through the end of this summer, rather than plan additional settlements.	ugh
	USSR: Conditions for Winter Grains	
25X1	//The USSR's fall-sown grainsnormall one-third of the total grain cropapparently suffered only slightly more than usual winterkill this year. Recent localiz freezes may have moderately reduced yield potential in some parts of the winter grain area. On balance, prospects for winter grains appear favorable. The Soviets have begun purchasin US grains under the long-term grain agreement.//	ed . <b>-</b>
25X1	We estimate that 8 million to 9 million hectares of the 38.5 million hectares planted last fall were lost as a result of poor conditions at seeding or adverse winter weather. Although this loss is slightly above average, it does not necessarily preclude a good winter grain crop. If growing conditions are favorable from now until harvest, higher yields could offset the lost area.	:-
25X1 ·	Last year, the USSR harvested a near-record winter grain crop of 63.4 million tons, despite an even larger area lost to winterkill than we expect this year. Moreover, winterkilled areas will be resown, largely with spring barley.	
25X1	The Soviets have been more explicit this year than in the past about damage to winter gains. In early January, Ukrainian official remarked that 1.5 million hectares of win grain in the Ukraine would have to be replanted. Isvestiya reported last month that 14 percent, an estimated 1.5 million 2 million hectares, had been damaged in the central and sout ern Ukraine. A Belorussian newspaper on 1 April referred to serious crop problems there but gave no details.	ter e- to
25X1	At this stage of the crop season, winter grain properts are influenced chiefly by weather conditions that affective the yield potential of the surviving plants. A sudden freeze	
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in late March may have caused some problems in the northern Ukraine, but the effects should not be severe. Freezes early this month were more widespread and may reduce somewhat the yields in some areas of the northern and central Ukraine. It is still too early to forecast total grain production. Within the next few weeks, meteorological data, and field reports from the US agricultural attache in Moscow will allow a more complete assessment of the winter grain crop. Spring grains are only now beginning to be planted. The USSR has started purchasing US grain--250,000 tons of corn for delivery after 1 October -- and Canadian Wheat Board representatives are apparently about to close a substantial sale of grain for delivery after September. We believe that, during the current 12-month period of the US-Soviet grain agreement, the Soviets have spent about \$2.7 billion in hard currency for 24 million tons of grain, 15 million of US origin.

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